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C O N F I D E N T I A L SECTION 01 OF 03 USUN NEW YORK 02143

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SUBJECT: UN SECURITY COUNCIL ADOPTS RESOLUTION

CONDEMNING IRAQI INVASION OF KUWAIT

- 11. (U) SUMMARY. THE SECURITY COUNCIL ADOPTED BY A VOTE OF 14-0-0 WITH ONE MEMBER, YEMEN, NOT PARTICIPATING, A RESOLUTION (SC RES 660) CONDEMNING THE IRAQI INVASION OF KUWAIT. THE ALL-NIGHT SC SESSION, CALLED BY THE U.S. AND KUWAIT, HEARD THE KUWAITI PERMREP EXPRESS SHOCK AND "BITTERNESS" OVER THE ATTACK BY A FELLOW ARAB COUNTRY AND THE IRAQI PERMREP DESCRIBE THE EVENTS IN KUWAIT AS AN INTERNAL MATTER WITH THE IRAQIS RESPONDING TO A REQUEST FOR ASSISTANCE FROM THE "FREE PROVISIONAL GOVERNMENT" OF KUWAIT. WITH THE U.S. IN THE LEAD, NINE SC MEMBERS SPOKE AT THE FORMAL MEETING TO EXPRESS OUTRAGE AT THE IRAQI USE OF FORCE, AND CALLED FOR THE WITHDRAWAL OF IRAQI TROOPS AND NEGOTIATIONS TO RESOLVE THE DISPUTE. END SUMMARY.
- 12. (U) THE SECURITY COUNCIL ADOPTED BY A VOTE OF 14-0-0 A RESOLUTION (SC RES 660) CONDEMNING THE IRAQI INVASION OF KUWAIT. THE ONLY ARAB MEMBER OF THE SECURITY COUNCIL, YEMEN, DECLARED THAT IT WOULD NOT PARTICIPATE IN THE DEBATE OR VOTE AS IT HAD NOT YET RECEIVED INSTRUCTIONS FROM ITS CAPITAL. KUWAIT, IRAQ AND NINE SECURITY COUNCIL MEMBERS PARTICIPATED IN THE DEBATE; EIGHT SC MEMBERS IN ADDITION TO THE U.S. CO-SPONSORED THE U.S. RESOLUTION CONDEMNING IRAQ, CALLING FOR A WITHDRAWAL OF IRAQI FORCES AND NEGOTIATIONS IN THE DISPUTE.
- 13. (U) THE TEXT OF SC RES 660 IS AS FOLLOWS:

BEGIN TEXT:

THE SECURITY COUNCIL, ALARMED BY THE INVASION OF KUWAIT ON 2 AUGUST 1990 BY THE MILITARY FORCES OF IRAQ,

DETERMINING THAT THERE EXISTS A BREACH OF INTERNATIONAL PEACE AND SECURITY AS REGARDS THE IRAQI INVASION OF KUWAIT,

ACTING UNDER ARTICLES 39 AND 40 OF THE CHARTER OF THE UNITED NATIONS,

- 11. CONDEMNS THE IRAQI INVASION OF KUWAIT;
- 12. DEMANDS THAT IRAQ WITHDRAW IMMEDIATELY AND UNCONDITIONALLY ALL ITS FORCES TO THE POSITIONS IN WHICH THEY WERE LOCATED ON 1 AUGUST 1990;
- 13. CALLS UPON IRAQ AND KUWAIT TO BEGIN IMMEDIATELY INTENSIVE NEGOTIATIONS FOR THE RESOLUTION OF THEIR DIFFERENCES AND SUPPORTS ALL EFFORTS IN THIS REGARD, AND ESPECIALLY THOSE OF THE ARAB LEAGUE:
- 14. DECIDES TO MEET AGAIN AS NECESSARY TO CONSIDER FURTHER STEPS TO ENSURE COMPLIANCE WITH THIS RESOLUTION.

END TEXT.

14. (U) IN THE EARLY MORNING FORMAL SESSION OF THE SC, THE KUWAITI PERMREP SPOKE FIRST, EXPRESSING HIS "BITTERNESS AND EMBARRASSMENT" TO BE IN THE POSITION OF

HAVING BEEN ATTACKED BY A "PREVIOUSLY FRIENDLY COUNTRY" WHICH HAD IN THE PAST BEEN PRAISED FOR ITS ASSISTANCE IN THE PEACEFUL RESOLUTION OF DISPUTES IN THE REGION. HE STATED THAT BAGHDAD RADIO HAD ANNOUNCED THE GOAL OF THE INVASION AS A COUP DETAT AND THE ESTABLISHMENT IN KUWAIT OF A GOVERNMENT THAT WOULD BE FRIENDLY TOWARD IRAQ. THE KUWAITI PERMREP CONTINUED THAT AMIR OF KUWAIT AND HEAD OF GOVERNMENT WERE IN CONTROL. HE URGED THE SECURITY COUNCIL TO CONDEMN THE FLAGRANT VIOLATION OF THE UN CHARTER AND ASK FOR THE UNCONDITIONAL WITHDRAWAL OF IRAQI FORCES.

- 15. (U) THE IRAQI PERMREP FOLLOWED WITH A STATEMENT THAT "THE EVENTS TAKING PLACE IN KUWAIT RELATED TO A PURELY INTERNAL MATTER." HE SAID THAT THE "FREE PROVISIONAL GOVERNMENT" OF KUWAIT HAD REQUESTED IRAQI ASSISTANCE TO RESTORE LAW AND ORDER AND THAT IRAQ WANTED ONLY GOOD RELATIONS WITH KUWAIT AND WOULD WITHDRAW ITS FORCES AS SOON AS POSSIBLE. DECLARING THAT "THOSE SITTING IN THE CHAIR ARE NOT THE LEGITIMATE GOVERNMENT," THE IRAQI PERMREP SAID THAT U.S. SPONSORSHIP OF THE RESOLUTION BEFORE THE SC PROVED THAT THE UNITED STATES WAS IN COLLUSION WITH THE "PREVIOUS GOVERNMENT OF KUWAIT".
- 16. (U) AMBASSADOR PICKERING LED OFF THE DEBATE WITH A STATEMENT CONDEMNING THE IRAQI INVASION, WHICH WAS A CLEAR INSTANCE OF AGGRESSION, AND MAKING CLEAR THAT THE UNITED STATES WAS STANDING SHOULDER TO SHOULDER WITH KUWAIT. PICKERING APPEALED TO THE COUNCIL TO ACCEPT ITS FULL RESPONSIBILITIES, NEITHER VACILLATE NOR PROCRASTINATE AND ADOPT IMMEDIATELY THE DRAFT RESOLUTION. THE FULL TEXT OF PICKERING'S STATEMENT IS AS FOLLOWS:

BEGIN TEXT.

STATEMENT FOR THE SECURITY COUNCIL

AT ABOUT 6:30PM EASTERN DAYLIGHT SAVING TIME OR SHORTLY AFTER MIDNIGHT IN KUWAIT AND IRAQ, IRAQI FORCES MOVED INTO KUWAIT TERRITORY, ACCORDING TO REPORTS RECEIVED FROM THE AMERICAN EMBASSY IN KUWAIT. THESE MILITARY FORCES CROSSED OVER INTO KUWAITI TERRITORY ALL ALONG THE FRONTIER ACCORDING TO THE REPORTS. THE FORCES RAPIDLY PROCEEDED TO KUWAIT CITY AND THEY ARE CURRENTLY PRESENT IN THAT CITY.

THERE WAS OPPOSITION TO THE MOVEMENT OF THESE MILITARY FORCES, FIRING, AND COMBAT. WE ARE NOT AWARE YET OF THE EXTENT OF CASUALTIES, BUT WE ARE INFORMED THAT KUWAITI FORCES ARE RESISTING THE ADVANCE OF THE IRAQIS.

WHILE THE IRAQI INVASION WAS CAREFULLY PLANNED AND PROFESSIONALLY EXECUTED, THE IRAQIS AT ONE POINT MADE A SERIOUS MISTAKE. INSTEAD OF STAGING A COUP D'ETAT AND INSTALLING THE SO CALLED FREE PROVISIONAL GOVERNMENT BEFORE THE INVASION THEY GOT IT THE WRONG WAY AROUND. THEY INVADED KUWAIT AND THEN STAGED THE COUP D'ETAT IN A BLATANT AND DECEITFUL EFFORT TO TRY TO JUSTIFY THEIR ACTION.

IT IS WITH GREAT HAPPINESS THAT I HAVE JUST LEARNED THAT THE AMIR, CROWN PRINCE AND FOREIGN MINISTER ARE SAFE AND DIRECTING THE GOVERNMENT.

WITHIN THE LAST FEW HOURS, THE WHITE HOUSE HAS ISSUED THE FOLLOWING STATEMENT:

"THE UNITED STATES STRONGLY CONDEMNS THE IRAQI MILITARY INVASION OF KUWAIT AND CALLS FOR THE IMMEDIATE AND UNCONDITIONAL WITHDRAWAL OF ALL IRAQI FORCES. WE HAVE CONVEYED THIS MESSAGE TO THE IRAQI AMBASSADOR IN WASHINGTON AND TO THE IRAQI GOVERNMENT THROUGH OUR EMBASSY IN BAGHDAD. WE DEPLORE THIS BLATANT USE OF MILITARY AGGRESSION AND VIOLATION OF THE UNITED NATIONS CHARTER. TOGETHER WITH KUWAIT, WE ARE CALLING FOR AN EMERGENCY SESSION OF THE UNITED NATIONS SECURITY

THE UNITED STATES HAS MADE CLEAR THAT IT WILL STAND SHOULDER TO SHOULDER WITH KUWAIT IN THIS TIME OF CRISIS.

IT IS OUR UNDERSTANDING THAT THE PRESENT AGGRESSION WAS COMPLETELY UNPROVOKED. THE UNITED STATES POLICY HAS BEEN TO SUPPORT EVERY DIPLOMATIC EFFORT TO RESOLVE THE PRESENT CRISIS. THUS WE DID NOT ARRIVE LIGHTLY AT OUR POSITION OF CALLING FOR A SECURITY COUNCIL MEETING OR SEEKING AN IMMEDIATE RESOLUTION WHICH WOULD CONDEMN THE IRAQI INVASION, CALL FOR THE IMMEDIATE UNCONDITIONAL WITHDRAWAL OF IRAQI TROOPS, AND SUPPORT A PROCESS OF NEGOTIATED SOLUTION TO THE DIFFERENCES BETWEEN IRAQ AND KUWAIT AND PARTICULARLY THE EFFORTS BEING UNDERTAKEN BY THE ARAB LEAGUE IN THIS REGARD.

WE HAVE BEEN IN TOUCH WITH MANY STATES IN THE REGION IN AN EFFORT TO SEEK THEIR ADDITIONAL SUPPORT FOR THE ACTION OF THE INTERNATIONAL COMMUNITY TO BRING ABOUT AN END TO THIS HEINOUS ACT OF THE USE OF MILITARY FORCE CONTRARY TO THE CHARTER, INTERNATIONAL LAW, AND ALL THE FULLY ACCEPTED FORMS OF INTERNATIONAL BEHAVIOR.

THE COUNCIL HAS SELDOM FACED A MORE BLATANT USE OF FORCE. THE COUNCIL SHOULD ACT IMMEDIATELY IN DEALING WITH THIS PROBLEM. THE UNITED STATES, PLEASED TO JOIN WITH EIGHT OTHER MEMBERS OF THE COUNCIL, IS PROPOSING A DRAFT RESOLUTION TEXT FOR IMMEDIATE ADOPTION BY THE COUNCIL. THE COUNCIL CERTAINLY CAN DO NO LESS IN THIS TIME OF PRESENT CRISIS THAN TO DEAL EFFECTIVELY AND RAPIDLY WITH THIS PARTICULAR PROBLEM.

WE ASK THE COUNCIL TO ACCEPT ITS FULL RESPONSIBILITIES AND TO SUPPORT KUWAIT IN ITS HOUR OF NEED. IT IS TIME FOR PEACE AND DIPLOMACY, NOT THE TIME FOR WAR AND AGGRESSION. THE WORLD IS NOW WATCHING WHAT WE DO HERE AND WILL NOT BE SATISFIED WITH VACILLATION AND PROCRASTINATION.

IN THIS TIME OF MOST SERIOUS CRISIS, I ASK ALL THE MEMBERS OF THE SECURITY COUNCIL CAREFULLY TO CONTEMPLATE THE IMMENSE ISSUES BEFORE US AND TO ACT IN THE WAY IN WHICH THEY AS MEMBERS OF THIS ORGANIZATION, AND STATES COMMITTED TO ACT UNDER THE CHARTER, SHOULD ACT.

THANK YOU MR. PRESIDENT.

END TEXT.

- (U) SEVEN OTHER SC MEMBERS SPOKE IN THE DEBATE. COLOMBIA INDICATED THAT IT WAS SUPPORTING THE RESOLUTION FOR THE SAME REASONS THAT IT SUPPORTED THE RESOLUTION CONDEMNING THE INVASION OF PANAMA IN DECEMBER, MAINLY ITS HISTORICAL OPPOSITION TO THE USE OF FORCE. CANADA CONDEMNED THE "BRUTAL IRAQI AGGRESSION" AND URGED THAT THE "INTERNATIONAL RESPONSE BE CLEAR AND VIGOROUS. FRANCE "UNRESERVEDLY CONDEMNED THE INVASION" WHILE MALAYSIA STATED THAT THE PRINCIPLES OF NON-AGGRESSION IN THE CHARTER WERE "SACROSANCT". THE U.K. PERMREP, REMARKING ON THIS "UGLY MOMENT IN WORLD AFFAIRS" THE "FULL-SCALE INVASION OF A SMALL AND VULNERABLE NEIGHBOR BY IRAQ WAS A BREACH OF THE CHARTERS OF BOTH THE UN AND THE ARAB LEAGUE." HE WENT ON TO CONDEMN THE "PHONY COUP D'ETAT, INVASION AND PUPPET GOVERNMENT" AND URGED THE SC TO PROTECT "THE SMALL, VULNERABLE AND DEFENSELESS." FINLAND, THE SOVIET UNION, CHINA AND ROMANIA ADDED THEIR EXPRESSIONS OF CONCERN AND CONDEMNATIONS OF THE IRAQI INVASION.
- 18. (C) THE SESSION WAS DELAYED BY THE INDECISION OF YEMEN REGARDING ITS VOTE ON THE RESOLUTION. THE NAM CAUCUSED SEVERAL TIMES AND ULTIMATELY DECIDED TO SUPPORT THE RESOLUTION, LEAVING YEMEN THE ALTERNATIVE OF ABSTAINING. IN THE EVENT, YEMEN CHOSE NOT TO ABSTAIN, BUT RATHER NOT TO PARTICIPATE IN THE DEBATE AND VOTE. THE YEMENI PERMREP EXPLAINED THIS DECISION BY HIS LACK OF INSTRUCTIONS FROM HIS CAPITAL, BUT EXPRESSED HIS

SORROW AND EMBARRASSMENT THAT THE ISSUE INVOLVED TWO ARAB COUNTRIES, BOTH MEMBERS OF THE ARAB LEAGUE, AND HE ASSERTED THE NEED FOR STATES TO RESPECT EACH OTHER'S SOVEREIGNTY AND AVOID THE USE OF FORCE.

19. (C) THE U.S. WAS ABLE TO OBTAIN EIGHT CO-SPONSORS OF THE RESOLUTION: CANADA, COLOMBIA, COTE D'IVOIRE, ETHIOPIA, FINLAND, FRANCE, MALAYSIA, AND THE U.K. USUN WILL CONTINUE TO KEEP THE KUWAITI MISSION INFORMED OF THE SITUATION ON THE GROUND.

PICKERING